

KENAI PENINSULA BOROUGH SCHOOL DISTRICT

Pupil Services

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March 20, 2015

Dear House Education Committee Members:

I am writing you to explain my concerns with House Bill 102, "An act providing for funding of education services for students in residential psychiatric treatment centers." This bill, as written, would potentially have a significant financial impact on school districts, particularly on smaller, rural districts. Additionally, HB 102 would create increased budget uncertainty for all school districts in the state of Alaska. HB 102 was brought forward to the legislature by North Star Hospital, which is owned by Universal Health Services, Inc., a Fortune 500, for-profit company, based out of Pennsylvania. These residential facilities already receive a high rate of funding from taxpayers through Denali Kid Care (Medicaid) and through employee insurance. Additionally, these facilities currently operate and provide educational services through cooperative agreements with local school agencies, which has cost the residential facilities nothing.

The current national standard is that a school district pays for costs of educating a child at a residential facility *only if the school district made the residential placement decision*. HB 102 proposes to fund education at residential facilities by removing funds from the local school district where the student resides. This would occur whether the student was placed at the residential facility by the state, by a local mental health agency, by the parent, or by the school. The language in the draft of this bill as it stands today also allows residential facilities from outside the state of Alaska to charge an Alaskan school district for educational compensation. This action potentially allows a residential facility outside the State of Alaska to bill school districts for hundreds of thousands of dollars—for students that may not have even resided in an Alaska school district for years.

The language in HB 102 proposes the following:

"For each student receiving education services at a residential psychiatric treatment center, the school district shall pay the center an amount equal to the amount generated by the student receiving education services at the center less administrative costs retained by the local school district, determined by applying the indirect cost rate approved by the Department of Education and Early Development. The amount generated by the student receiving education services at the center is to be determined in the same manner as it would be for the student if enrolled in and attending a public school in that school district and includes federal impact aid, the required local contribution, special needs funding, intensive services funding, secondary school vocational and technical instructional funding, and other appropriations." As all of the above funding mechanisms are allocated to the General Fund of a school district, it is uncertain how the money appropriated to an individual student would be determined. Additionally, per student funding—Base Student Allocation (BSA)—is calculated statewide during a twenty day count each fall.

Determining if a student leaves or is back in a school district and determining the accurate financial reporting of days would require DEED tracking and monitoring.

The KPBSD has strong reservations about this bill. While the title of HB 102 bill appears to be positive, the means of obtaining this funding is not feasible, nor beneficial to Alaska school districts. Alaska school districts should not be required to pay for student services in which they did not determine a need, or make an educated recommendation. Given the current deficit most districts face and the financial climate in Alaska, it would be severely detrimental to reduce the funding schools receive in order to provide funding for a service that is not truly needed.

Please contact me if you require clarification or additional information about why KPBSD does not support the passage of HB 102.

Sincerely,

Clayton Holland

Director of Pupil Services